



#### Self-Consumption and Net Balancing: Issues and solutions

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### Why "net metering"?



 With "net metering", the electricity self-generated is subtracted from the consumer's gross demand, so that the consumer is only charged for the "net" demand he actually takes from the grid.



With "net metering", two consumers taking the same amount of electricity (kWh) from the grid pay the same for that electricity. (Whether they impose the same costs is a different question...)

# "Net metering" savings for consumers are given by the per-kWh tariff charges

Charges paid through the energy charge by consumers without DG

> Per-kWh levelised cost incurred by consumers with DG



Savings

Energy charge (per kWh) in the consumer tariff

Levelised cost (per kWh) of distributed generation

#### "Net metering" savings for consumers: The case of Spain NERA €MWh 180 160 140 Energy component (per kWh) of 120 **Residential electricity tariffs** 100 80 60 40 Wholesale spot electricity market 20 price (day-ahead) plus losses 0 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 3

### "Net metering" savings for consumers are given by the per-kWh tariff charges

Charges paid through the energy charge by consumers without DG

Government

policies

Network

costs

Generation

Capacity

Ancillary

Services

Losses

Per-kWh levelised cost incurred by consumers with DG



Savings

perceived by

Levelised cost (per kWh) of distributed generation Which of these costs are really saved by the system?

Cost of wholesale generation

#### **Does solar PV reduce the need for** capacity in Spain?





In Spain, solar PV generation does NOT reduce the need for distribution, transmission or generation capacity.

#### "Net metering" leads to waste of resources and cost transfers





wholesale

electricity

market price

resources)

Savings

Cost of wholesale generation

consumers

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### "Net metering" is not a sustainable policy





### How can the regulator prevent this from blowing up in his hands?



- One possibility is simply <u>not to allow "net metering"</u>, so that:
  - consumers with DG continue to pay for their total electricity demand at the normal consumer tariff, but
  - they receive a payment for their total generation equal to the spot electricity market price plus losses
- However, if "net metering" is allowed:
  - the costs that the consumer avoids in his electricity supply invoice must be equal to
  - the costs that the system avoids when the consumer self-supplies.

### 1. Apply a "backup" tariff on selfgeneration



Energy charge (per kWh) in the consumer tariff



- Under this option, consumers <u>pay</u> a backup tariff on the energy they self-generate
  - -The result is the same as with "no net metering"
  - Consumers who self-generate require distribution, transmission and generation capacity to continue to be available in case their equipment fails
- Decisions to self-generate will be efficient
  - BUT: risk of fraud (e.g. non-declaration of installations) creates need for policing and means that this solution is unlikely to be sustainable

# 2. Recover all the non-avoidable costs through the capacity (per kW) charge



Energy charge (per kWh) in the consumer tariff

generation



- Consumers who self-generate only cease to pay the costs that the system really avoids
- Consumers' decisions to self-generate will be efficient
- BUT: allocating the costs of government policies to the capacity charge leads consumers to inefficiently reduce their capacity demand (e.g. installing batteries)

### 3. Move the costs of government policies to a per-customer charge



 Consumers' decisions to self-generate and their capacity demand will be efficient

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- BUT: if the per-customer charge is substantial, consumers would have incentives to:
  - aggregate loads (to pay the per-customer charge only once)
  - disconnect from the grid (e.g. using batteries, or micro CHP)

# 4. Take the costs of government policies out of the electricity tariff





- Consumers' decisions to self-generate, their capacity demand, and their decision as to whether to be connected to the system will all be efficient
- Cost recovery through the government budget (taxes on income, consumption, etc.) is the least distortionary

### Summary of options



Option		Advantages	Disadvantages
No net metering		<ul> <li>Efficient installation of DG</li> </ul>	<ul> <li>Risk of fraud, need for policing</li> </ul>
ng	Backup tariff on self-generation	<ul> <li>Efficient installation of DG</li> </ul>	<ul> <li>Risk of fraud, need for policing</li> </ul>
re is net meteri	Non-avoidable costs in capacity charge	<ul> <li>Efficient installation of DG</li> </ul>	<ul> <li>Inefficient capacity decisions and battery installation</li> </ul>
	Extracosts in customer charge	<ul> <li>Efficient installation of DG</li> <li>Efficient capacity decisions</li> </ul>	<ul> <li>Aggregation of consumers</li> <li>Consumers connect to "wrong" voltage level</li> </ul>
lf the	Extracosts recovered out of tariff	<ul> <li>Efficient installation of DG</li> <li>Efficient capacity decisions</li> <li>Efficient extracosts funding</li> </ul>	

#### Is distributed generation efficient? Should it be subsidised?



- The cost of distributed generation is expected to fall, while wholesale electricity prices are expected to increase.
  - However, this does not mean that distributed generation will be efficient.

Technology	Advantages	Disadvantages
Distributed generation	<ul> <li>Reduction in energy losses</li> </ul>	<ul> <li>Loss of economies of scale</li> <li>Need to adapt distribution grid</li> </ul>
Distributed solar PV	<ul> <li>Use of costless space (roof tops)</li> </ul>	<ul> <li>Installation cost, lower efficiency</li> <li>Distribution grid investments</li> </ul>
Distributed micro CHP	<ul> <li>Higher efficiency (sometimes)</li> </ul>	<ul><li>Gas network investments</li><li>GHG emissions concerns</li></ul>
Isolated DG system	<ul> <li>Grid costs are avoided</li> </ul>	<ul> <li>Suboptimal despatch/load factor</li> <li>Batteries and limited supply (if PV)</li> </ul>

### **Summary and conclusions**



- On the surface, "net metering" seems to be "fair". While DG was expensive and rarely adopted, this misperception was not a problem.
  - However, the fact that non-avoidable costs are recovered though the energy (per kWh) charge makes DG appear to efficient, even when it is not.
  - Electricity tariffs are often used to finance government policies, because electricity demand was "price inelastic" and the costs could be "hidden".
- In reality, "net metering" is a "ticking bomb" leading to resources being wasted, lower social welfare, and cost transfers across consumers.
- Spain has moved in the right direction, by (a) shifting some costs from the energy (per kWh) to the capacity (per kW) charge, and (b) adopting a backup tariff. However, this solution is unlikely to be sustainable.
- The only efficient and sustainable option is:
  - to put all capacity costs in the capacity (per kW) charge and
  - to take any significant "political costs" out of the electricity tariff.





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